

BEFORE THE  
POLLUTION CONTROL HEARINGS BOARD  
STATE OF WASHINGTON

IN THE MATTER OF  
LONE STAR INDUSTRIES, INC.,

Appellant,

v.

PUGET SOUND AIR POLLUTION  
CONTROL AUTHORITY,

Respondent.

PCHB No. 80-149

FINAL FINDINGS OF FACT,  
CONCLUSIONS OF LAW  
AND ORDER

This matter, the appeal from the issuance of a \$250 civil penalty (No. 4756) for the alleged violation of section 9.15(a) of Regulation I, came before the Pollution Control Hearings Board, Nat Washington, chairman, and David Akana (presiding) at a formal hearing in Seattle on October 2, 1980.

Respondent was represented by its attorney, Keith D. McGoffin, appellant was represented by Kenneth J. Rone, Jr., its assistant plant manager.

Having heard the testimony, having examined the exhibits, and

1 having considered the contentions of the parties the Board enters these

2 FINDINGS OF FACT

3 I

4 Appellant owns and operates a cement plant located at 3801 East  
5 Marginal Way South in Seattle, Washington. A part of the plant  
6 involved in the instant matter is the finish mill tower number 12.

7 II

8 On June 11, 1980, at about 8:50 a.m., respondent's inspector saw  
9 dust emissions from tower number 12 which reached 100 percent  
10 opacity. The inspector continued to another appointment but returned  
11 at 9:55 a.m. and again observed dust emissions rising about 100 feet  
12 from the tower reaching up to 60 percent opacity. The tower operation  
13 stopped shortly thereafter. The inspector advised appellant's  
14 employee that a violation occurred and issued a notice of violation of  
15 section 9.15(a) of Regulation I. Appellant then explained its program  
16 to control its fugitive dust to the inspector.

17 For the forgoing event, appellant was issued a \$250 civil penalty  
18 from which followed this appeal.

19 III

20 Since mid-1978, appellant has followed a program to curtail  
21 fugitive dust emissions from various parts of its facility, including  
22 tower number 12. In 1979, about \$40,000 was spent to control dust at  
23 the tower but by November, 1979, appellant concluded that the design  
24 was not adequate and the system was abandoned. A temporary pneumatic  
25 conveyor was placed into operation but it too was not an adequate  
26

27 FINAL FINDINGS OF FACT,  
CONCLUSIONS OF LAW AND ORDER

1 solution to control particulate emissions. Appellant is in the  
2 process of redesigning the system and has instructed its key personnel  
3 on close monitoring procedures to avoid violations from the existing  
4 system.

#### 5 IV

6 Appellant has been issued a number of civil penalties for  
7 violations of Regulation I. Four violations have been noted by  
8 respondent after January, 1979, two of which involve tower number 12.

#### 9 V

10 Pursuant to RCW 43.21B.260, respondent has filed a certified copy  
11 of its Regulations I and II which are noticed.

12 Section 9.15(a) makes it unlawful for any person to cause or  
13 permit particulate matter to be handled, transported, or stored  
14 without taking reasonable precautions to prevent the particulate  
15 matter from becoming airborne.

16 Section 3.29 provides for a civil penalty of up to \$250 per day  
17 for each violation of Regulation I.

#### 18 VI

19 Any Conclusion of Law which should be deemed a Finding of Fact is  
20 hereby adopted as such.

21 From these Findings the Board comes to these

#### 22 CONCLUSIONS OF LAW

#### 23 I

24 Section 9.15(a) is violated if the facts show appellant handled,  
25 transported or stored particulate matter "without taking reasonable  
precautions" to prevent the particulate matter from becoming airborne.

II

Respondent proves a prima facie violation by showing that airborne dust from the tower could be seen. From that, an inference can be made that "reasonable precautions" were not taken. The burden of going forward with the evidence at that point is upon appellant to show that it had taken "reasonable precautions" to prevent dust from becoming airborne. The evidence produced by respondent showed that dust was being emitted at 8:50 a.m. until the inspector left, and again at 9:55 a.m. when he returned. From these facts, and having no evidence to the contrary produced by appellant, whose employees closely monitor the system, an inference can be made that airborne dust was emitted during the time interval between the two observations. Emissions for that period of time do not demonstrate "reasonable precautions" under the circumstances of this case.

III

Appellant violated section 9.15(a) of Regulation I and the civil penalty, which is reasonable in amount, should be affirmed.

IV

Any Finding of Fact which should be deemed a Conclusion of Law is hereby adopted as such.

From these Conclusions the Board enters this

ORDER

The \$250 civil penalty is affirmed.

DONE this 28<sup>th</sup> day of October, 1980.

POLLUTION CONTROL HEARINGS BOARD

Nat W. Washington  
NAT W. WASHINGTON, Chairman

David Akana  
DAVID AKANA, Member